

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 NSCE-00 USIE-00 CIAE-00
DODE-00 PM-05 H-01 INR-07 L-03 NSAE-00 PA-01
PRS-01 SP-02 SS-15 ACDA-07 SSO-00 INRE-00 AF-10
ARA-10 EA-10 NEA-10 OIC-02 /111 W
-----049492 101905Z /40

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FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 5286

INFO AMEMBASSY ANKARA IMMEDIATE

AMEMBASSY ATHENS IMMEDIATE

AMEMBASSY NICOSIA IMMEDIATE

C O N F I D E N T I A L USUN 2967

E.O. 11652: GDS

TAGS: UNSC, PORG, BY, TU

SUBJECT: SECURITY COUNCIL DEBATE ON CYPRUS

REF: A. USUN 2960; B. USUN 2961

1. SUMMARY. US FACES DIFFICULT CHOICE OF TACTICS ON CYPRUS PROBLEM, WHICH IS NOW MOVING TOWARD A CONCLUSION SEPTEMBER 12 OR 13. TURKISH SIDE HOPES WE WILL ABSTAIN, EVEN WITHOUT OTHER WESTERN MEMBERS. CYPRIOTS ARE ANGRY OVER PROTRACTED NEGOTIATIONS BUT MAY BE SUFFICIENTLY FLEXIBLE ON RESOLUTION TEXT TO DRAW SUPPORT FROM SUBSTANTIAL MAJORITY OF COUNCIL. END SUMMARY.

2. FOLLOWING DISCUSSIONS REPORTED REFTEL B, IT APPEARS TWO SCENARIOS ARE POSSIBLE, AND US ACTIONS COULD PUSH RESULT IN EITHER DIRECTION. MOST LIKELY OUTCOME IS RESOLUTION NOT SATISFACTORY TO US AND JUSTIFYING ABSTENTION. CYPRUS FONMIN CHRISTOPHIDES CAN PRECIPITATE THIS RESULT IF ON MONDAY, SEPTEMBER 12 HE INSISTS ON ANY SIGNIFICANT HARDENING OF JAIPAL TEXT REPORTED REFTEL A. US THEN
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WOULD HAVE LITTLE DIFFICULTY IN RETAINING SUPPORT OF UK, FRG, AND POSSIBLY CANADA FOR ABSTENTION IN VOTE ON BENIN TEXT, IN FAVOR OF WHICH JAIPAL WOULD WITHDRAW HIS DRAFT. FROM TURKISH VIEWPOINT AND PROBABLY FROM OURS, THIS WOULD BE OPTIMUM CONCLUSION.

3. IF, HOWEVER, CHRISTOPHIDES ACCEPTS JAIPAL TEXT

WITH ONLY MINOR CHANGES, AND PARTICULARLY IF HE INDICATES ANY WILLINGNESS TO ACCEPT CHANGES WE HAVE SUGGESTED TO OPERATIVE PARAGRAPH 1, OUR THREE ALLIES WILL PROBABLY WISH TO JOIN THE FRENCH IN SUPPORTING SUCH A RESOLUTION, AND RESOLUTION WOULD BE PASSED BY SUBSTANTIAL MAJORITY. A US ABSTENTION WOULD PROBABLY BE JOINED ONLY BY PAKISTAN, WHILE LIBYA WOULD NOT PARTICIPATE. CHINA MIGHT NOT PARTICIPATE BUT IS MORE LIKELY TO JOIN MAJORITY OF NON-ALIGNED. THIS OUTCOME WOULD, OF COURSE, ANGER CHRISTOPHIDES AND EXPOSE US TO STRONG CRITICISM FROM ATHENS AS WELL.

4. ALTERNATIVE SCENARIO IS POSSIBLE THOUGH NOT LIKELY. IF US COULD GET SMALL CHANGES TO JAIPAL DRAFT BUT ACCEPT OPERATIVE PARAGRAPH 1 IN PRESENT FORM, PAKISTAN MIGHT BE WILLING TO JOIN US IN PERSUADING TURKS THAT THIS WAS REALLY RATHER FAVORABLE OUTCOME FOR SITUATION PRECIPITATED BY THEIR IRRESPONSIBLE STATEMENTS AND BY ACTIONS WHICH EVEN THOUGH MINOR IN THEMSELVES NEVERTHELESS GAVE CREDIBILITY TO GREEK CHARGES. IN THIS CASE RESOLUTION ON JAIPAL'S LINES WOULD BE PASSED BY SOMETHING CLOSE TO CONSENSUS IN COUNCIL, AND TURKS COULD, IF THEY WERE WILLING, PLAY DOWN WHOLE AFFAIR AS ONE MORE IN LONG SERIES OF SECURITY COUNCIL RESOLUTIONS ON CYPRUS PROBLEM. WE BELIEVE AMBASSADOR AKHUND WOULD, IF HIS INSTRUCTIONS PERMITTED, JOIN IN THIS EFFORT, AND AMBASSADOR TURKMEN MIGHT BE WILLING TO RECOMMEND IT TO ANKARA WHILE VIGOROUSLY PROTESTING AGAINST

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IT HERE. TURKISH CYPRIOTS WOULD NOT DOUBT BE QUITE HOSTILE, BUT THEY ARE CONTEMPTUOUS OF SECURITY COUNCIL ACTIONS GENERALLY (AS WELL AS RESPONSIBLE FOR ESCALATING ORIGINAL ECEVIT STATEMENT AND THUS PROVIDING CYPRIOTS WITH BASIS FOR CALLING SECURITY COUNCIL SESSION), AND WE ARE NOT ABLE TO JUDGE DEGREE TO WHICH THEIR THREATS TO BLOCK FURTHER NEGOTIATIONS WOULD CARRY WEIGHT.

5. KEY GUIDANCE REQUIRED FROM DEPARTMENT RELATES TO OPERATIVE PARAGRAH 1. IF WE ACCEPT JAIPAL TEXT, OUR ALLIES WILL GRATEFULLY JOIN US. IF WE DIG IN AGAINST ANY MENTION OF "RECENT DEVELOPMENTS IN THE NEW FAMAGUSTA AREA", WE MAY BE JOINED BY ONE OR TWO, BUT RELUCTANTLY, AND WE CANNOT PREDICT HOW FIRMLY. DEPARTMENT PLEASE INSTRUCT.

LEONARD

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